

Black Dog Watershed Management Commission

Revised AGENDA Wednesday, April 15, 2026 5:00pm

COMMISSIONERS:

Curt Enestvedt, Chair
Mike Hughes, Vice Chair
Scott Thureen, Secretary/Treasurer
Rollie Greeno
Paul Below
Greg Helms, Alternate
Ben Maas, Alternate

- I. Approval of Agenda
- II. Approval of Minutes – March 25, 2026
- III. Approval of Accounts Payable
- IV. Review Budget Performance Reports
- V. Approve 2025 Annual Financial Statement
- VI. Review Draft Annual Report to Board of Water and Soil Resources
- VII. Miscellaneous
- VIII. Adjournment

The City of Burnsville and Black Dog Watershed Management Organization do not discriminate on the basis of race, color, national origin, sex, religion, age, or disability in the admission or access to, or treatment or employment in, its programs, activities, or services.

To obtain this information in alternative forms such as braille, large print, audiotape or qualified readers, please contact the City of Burnsville. Telephone (952) 895-4400, TDD (952) 895-4567.



Agenda Background April 15, 2026

I. Approval of Agenda

Agenda enclosed.

Action Requested: A motion be considered to approve the Agenda.

II. Approval of Minutes from the March 25, 2026, Meeting

Minutes enclosed.

Action Requested: A motion be considered to approve the Minutes of the March 25, 2026, meeting.

III. Approval of Accounts Payable

Accounts payable list enclosed.

Action Requested: A motion be considered to approve the accounts payable list as submitted by staff.

IV. Review of Budget Performance Reports

Current Budget Performance Reports enclosed.

Action Requested: No formal action required

V. Approval of 2025 Annual Financial Statement

All 2025 revenues and expenses have been recorded and included in the 2025 year end financial statement.

Action requested: Approve the 2025 year end financials for inclusion into the annual report to the board of water and soil resources.

VI. Review Draft of the 2025 Annual Report to the Board of Water and Soil Resources

Enclosed is a "Draft" of the 2025 Annual Report that the WMO is required to generate and submit to the Board of Soil and Water Resources. Staff will provide an overview of what is included in this annual report.

Action requested: A motion be considered approving the 2025 annual report for submission to the Board of Water and Soil Resources.

VII. Miscellaneous

VIII. Adjournment

DRAFT

Meeting Minutes

March 25, 2026

MEMBERS PRESENT

Curt Enestvedt, Chair
Mike Hughes, Vice Chair
Scott Thureen, Secretary/Treasurer
Rollie Greeno
Paul Below
Ben Maas, Alternate (*ar. 5:05pm*)

MEMBERS ABSENT

Greg Helms, Alternate

OTHERS PRESENT

Greg Williams – Barr Engineering
Petra Asani – Campbell Knutson
Daryl Jacobson – BDWMO Administrator
Tammi Carte – BDWMO Secretary

Curt Enestvedt, Chair, called the March 25, 2026, meeting to order at 5:00pm.

I. Approval of Agenda

Motion by Hughes, second by Thureen, to approve the March 25, 2026, Agenda as presented.

Ayes – Enestvedt, Hughes, Thureen, Greeno, Below

Nays – None

Motion Carried Unanimously

II. Approval of Minutes from the February 18, 2026, Meeting

Motion by Greeno, second by Below, to approve the February 18, 2026, Minutes as presented.

Ayes – Enestvedt, Hughes, Thureen, Greeno, Below

Nays – None

Motion Carried Unanimously

III. Approval of Accounts Payable

Motion by Hughes, second by Thureen, to approve accounts payable to Barr Engineering in the amount of \$3,432.00 for services from January 31, 2026, through March 25, 2026.

Ayes – Enestvedt, Hughes, Thureen, Greeno, Below

Nays – None

Motion Carried Unanimously

IV. Review Budget Performance Reports

Daryl Jacobson, BDWMO Administrator, shared the annual financial statement for 2025 is not available at this time. The statement should be included in the April 15, 2026, meeting.

No Formal Action Required

V. Approval of 2026 Lakes for CAMP Monitoring

A copy of the memo listing the Black Dog WMO lakes for monitoring was provided to the Commission for review prior to tonight's meeting.

The lakes included on the list are the same lakes as previous years. Met Council did Orchard Lake last year but it will be included with this year's CAMP monitoring. Monitoring is done by each member city using volunteers.

Motion by Thureen, second by Hughes, to approve the 2026 lakes for CAMP monitoring.

Ayes – Enestvedt, Hughes, Thureen, Greeno, Below

Nays – None

Motion Carried Unanimously

VI. Review and Approval of the Draft 2025 Annual Report

A copy of the annual report draft was provided to the Commission for review prior to tonight's meeting.

Barr Engineering reviewed the draft at the meeting and requested feedback from Commissioners. Many of the same items are included in the report every year with updated details specific to the reporting year.

New items for the 2025 report include a summary of chloride management for member cities, salt week educational information at libraries, and updated watershed project funding information.

Motion by Greeno, second by Below, to approve the Annual Report as presented.

Ayes – Enestvedt, Hughes, Thureen, Greeno, Below

Nays – None

Motion Carried Unanimously

VII. Update on the Ferric Chloride Building at Tyacke Park

Staff provided an update on removing the ferric chloride building at Tyacke Park that is owned by the Black Dog WMO.

The permit has been issued to demolish the building. Electrical removal is scheduled. City of Burnsville Parks Department will take down the building. City of Burnsville Utilities Department will remove the empty chemical receptacles. The existing feed line to Crystal Lake must be capped off to comply with requirements. After demolition restoration will be done by the City of Burnsville Public Works. An air compressor and heater are currently inside the building. Burnsville Public Works has

made a request for the compressor and heater to be given to the City of Burnsville to auction them. The Commission may have the cost of dumpster rental but other costs are being absorbed by City of Burnsville Public Works.

Motion by Hughes, second by Thureen, to approve demolition of the ferric chloride building by City of Burnsville Public Works and allow the City of Burnsville to keep the functional items to auction them.

Ayes – Enestvedt, Hughes, Thureen, Greeno, Below

Nays – None

Motion Carried Unanimously

VIII. Miscellaneous

1. The next Black Dog WMO meeting is scheduled for April 15, 2026.

IX. Adjournment

Motion by Thureen, second by Greeno, to adjourn at 5:21pm.

Ayes – Enestvedt, Hughes, Thureen, Greeno, Below

Nays – None

Motion Carried Unanimously



Accounts Payable - April 15, 2026 Meeting

Barr Engineering - Services from March 7, 2026 through March 27, 2026

Engineering	\$	1,352.00
Special Projects: General Fund - Water Quality Monitoring: Crystal Lake 2025	\$	420.00
Special Projects: General Fund - Water Quality Monitoring: LacLavon 2026	\$	654.00
Water Quality Monitoring: Trend Analysis	\$	1,207.50
Public Education: Watershed Annual Report	\$	3,242.40
		<hr/>
	\$	6,875.90

Accounts Payable Total \$ 6,875.90

April 7, 2026

Remittance address:
Lockbox 446104
PO Box 64825
St Paul, MN 55164-0825

Black Dog Watershed Management Commission
City of Burnsville
13713 Frontier Court
Burnsville, MN 55337-4720

Attn: Mr. Daryl Jacobson
Email: daryl.jacobson@burnsvillemn.gov


Re: Engineering & Environmental Consulting Services

**Invoice of Account with
BARR ENGINEERING COMPANY**

For professional services during the period of March 7, 2026 through March 27, 2026

TOTAL PAYABLE THIS INVOICE:	\$6,875.90
Allocation:	
Engineering:	\$1,352.00
Special Projects General Fund:	
• Crystal Lake 2025 WQ Monitoring	\$420.00
• Lac Lavon 2026 WQ Monitoring	\$654.00
Water Quality Monitoring:	
• Trend Analysis	\$1,207.50
Public Education:	
• Watershed Annual Report (Newsletter)	\$3,242.40

Barr declares under the penalties of law that this account, claim, or demand is just and that no part of it has been paid.

OK

4-7-26



Stephanie L. Johnson
Vice President

BUDGET SUMMARY - 2026 FY
 Black Dog Watershed Management Commission
 March 7, 2026 through March 27, 2026

Work Description	2026 Barr Budget	Current Invoice	Spent This Year	Balance
Engineering	32,300.00	1,352.00	3,788.50	28,511.50
Special Projects: General Fund				
<i>Reporting on Crystal Lake 2025 Water Quality Monitoring</i>	6,500.00	420.00	872.50	5,627.50
<i>Lac Lavon 2026 Management Level Monitoring</i>	22,400.00	654.00	688.00	21,712.00
Subtotal -- Special Projects: General Fund	28,900.00	1,074.00	1,560.50	27,339.50
Water Quality Monitoring				
<i>Update Trend Analyses</i>	2,200.00	1,207.50	1,507.50	692.50
Subtotal -- W.Q. Monitoring	2,200.00	1,207.50	1,507.50	692.50
Public Education				
<i>Watershed Annual Report</i>	6,100.00	3,242.40	5,021.90	1,078.10
<i>Annual Activity Report (BWSR)</i>	5,500.00	0.00	0.00	5,500.00
Subtotal -- Public Education	11,600.00	3,242.40	5,021.90	6,578.10
Total Services	75,000.00	6,875.90	11,878.40	63,121.60

INVOICE



Remittance address:
Barr Engineering Co.
Lockbox 446104
PO Box 64825
St Paul, MN 55164-0825
FEIN #: 41-0905995 Inc: 1966

Bill to:

Mr. Daryl Jacobson
Black Dog WMO
City of Burnsville
13713 Frontier Court
Burnsville, MN 55337-4720

April 07, 2026
Invoice No: 23190374.26 - 3

Total this Invoice	\$4,594.40
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Regarding: BDWMO 2026 Engineering Services

This invoice is for professional services related to the above project.

Professional Services from March 07, 2026 to March 27, 2026

Job:	2026	Engineering Services
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Task:	001	Attend BDWMO Meetings
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Labor Charges

	Hours	Rate	Amount	
Engineer / Scientist / Specialist IV Williams, Sterling	1.80	195.00	351.00	
	1.80		351.00	
Subtotal Labor				351.00
				Task Subtotal
				\$351.00

Task:	002	Miscellaneous Consulting
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Labor Charges

	Hours	Rate	Amount	
Vice President Johnson, Stephanie	1.20	225.00	270.00	
Engineer / Scientist / Specialist IV Williams, Sterling	3.30	195.00	643.50	
Support Personnel II Nypan, Nyssa	.70	125.00	87.50	
	5.20		1,001.00	
Subtotal Labor				1,001.00
				Task Subtotal
				\$1,001.00

Task:	004	Newsletter/Watershed Report
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Labor Charges

	Hours	Rate	Amount	
Engineer / Scientist / Specialist IV Williams, Sterling	7.50	195.00	1,462.50	

Terms: Due upon receipt. 1 1/2% per month after 30 days. Please refer to the contract if other terms apply.

Support Personnel I					
Kaul (Contracted), Karen	8.50	95.00		807.50	
	16.00			2,270.00	
Subtotal Labor					2,270.00

Subconsultant Charges

Subconsultants					
3/9/2026 Kaul Design Group LLC				177.65	
3/16/2026 Kaul Design Group LLC				794.75	
Subtotal Subconsultant					972.40

Task Subtotal \$3,242.40

Job Subtotal \$4,594.40

Total this Invoice \$4,594.40

	Current	Prior	Total	Received	A/R Balance
Invoiced to Date	4,594.40	4,216.00	8,810.40	4,216.00	4,594.40

Thank you in advance for the prompt processing of this invoice. If you have any questions, please contact Greg Williams, your Barr project manager, at (952) 832-2945 or email at gwilliams@barr.com.

INVOICE



Remittance address:
Barr Engineering Co.
Lockbox 446104
PO Box 64825
St Paul, MN 55164-0825
FEIN #: 41-0905995 Inc: 1966

Bill to:

Mr. Daryl Jacobson
Black Dog WMO
City of Burnsville
13713 Frontier Court
Burnsville, MN 55337-4720

April 07, 2026
Invoice No: 23190375.26 - 3

Total this Invoice	\$1,074.00
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Regarding: Management Level Water Quality Monitoring

This invoice is for professional services related to the above project.

Professional Services from March 07, 2026 to March 27, 2026

Job:	CRY	Crystal Lake 2025 Reporting
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Task:	100	Report
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Labor Charges

	Hours	Rate	Amount	
Engineer / Scientist / Specialist IV Williams, Sterling	1.00	195.00	195.00	
Engineer / Scientist / Specialist II Menken, Kevin	1.50	150.00	225.00	
	2.50		420.00	
Subtotal Labor				420.00
		Task Subtotal		\$420.00
		Job Subtotal		\$420.00

Job:	LAC	Lac Lavon 2026 Water Qual Monitoring
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Task:	100	Monitoring Data Mgmt & Proj Mgmt
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Labor Charges

	Hours	Rate	Amount	
Engineer / Scientist / Specialist II Menken, Kevin	1.00	150.00	150.00	
Engineer / Scientist / Specialist I Schneider, Anna	1.50	120.00	180.00	
Technician II Melmer, David	2.70	120.00	324.00	
	5.20		654.00	
Subtotal Labor				654.00
		Task Subtotal		\$654.00
		Job Subtotal		\$654.00

Terms: Due upon receipt. 1 1/2% per month after 30 days. Please refer to the contract if other terms apply.

INVOICE



Remittance address:
Barr Engineering Co.
Lockbox 446104
PO Box 64825
St Paul, MN 55164-0825
FEIN #: 41-0905995 Inc: 1966

Bill to:

Mr. Daryl Jacobson
Black Dog WMO
City of Burnsville
13713 Frontier Court
Burnsville, MN 55337-4720

April 07, 2026
Invoice No: 23190375.99 - 18

Total this Invoice	\$1,207.50
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Regarding: Trend Analysis

This invoice is for professional services related to the above project.

Professional Services from March 07, 2026 to March 27, 2026

Job:	2026	2026 Data
Task:	100	Trend Analysis 2026 Data

Labor Charges

	Hours	Rate	Amount	
Engineer / Scientist / Specialist IV Williams, Sterling	3.50	195.00	682.50	
Engineer / Scientist / Specialist II Menken, Kevin	3.50	150.00	525.00	
	7.00		1,207.50	
Subtotal Labor				1,207.50
		Task Subtotal		\$1,207.50
		Job Subtotal		\$1,207.50
		Total this Invoice		\$1,207.50

	Current	Prior	Total	Received	A/R Balance
Invoiced to Date	1,207.50	9,965.00	11,172.50	9,965.00	1,207.50

Thank you in advance for the prompt processing of this invoice. If you have any questions, please contact Greg Wilson, your Barr project manager, at (952) 832-2672 or email at gwilson@barr.com.

Terms: Due upon receipt. 1 1/2% per month after 30 days. Please refer to the contract if other terms apply.

**BLACK DOG WMO
CASH ACTIVITY REPORT 2026**

Date	Description	Deposits	Check #	Check Amount	Monthly Cash Balance	Expenditures: General Engineering Support	Special Projects (General)	Special Projects (Capital)	Special Projects (Gen. Reserve)	Insurance	Legal & Audit	Admin Support	Public Education	Water Quality Monitoring	Conf Public	Contingency
Balance as of 12/31/25					653,795.34											
21-Jan	Barr Engineering Co (2025)		1868	1,886.30		1,538.30	348.00									
31-Jan	Interest Income	2,039.72														
01/31/26 Balance		2,039.72		1,886.30	653,948.76	1,538.30	348.00	-	-	-	-	-	-	-	-	-
18-Feb	City of Burnsville (2025)		1869	22,268.02							22,268.02					
18-Feb	Dak Cty Soil & Water Cons District (2025)		1870	3,050.00			2,550.00						500.00			
18-Feb	Metropolitan Council (2025)		1871	3,040.00										3,040.00		
18-Feb	Barr Engineering		1872	1,570.50		1,234.00	336.50									
18-Feb	Campbell Knutson		1873	229.65						229.65						
28-Feb	Interest Income	1,834.41														
02/28/26 Balance		1,834.41		30,158.17	625,625.00	1,234.00	2,886.50	-	-	-	229.65	22,268.02	500.00	3,040.00	-	-
25-Mar	Barr Engineering		1874	3,432.00		1,202.50	150.00						1,779.50	300.00		
31-Mar	Interest Income	1,924.17														
03/31/25 Balance		1,924.17		3,432.00	624,117.17	1,202.50	150.00	-	-	-	-	-	1,779.50	300.00	-	-
Total Revenue		5,798.30	Total Expense		35,476.47	3,974.80	3,384.50	-	-	-	229.65	22,268.02	2,279.50	3,340.00	-	-
Less: 2025 A/R		-	Less: 2025 A/P		(30,244.32)	(1,538.30)	(2,898.00)	-	-	-	-	(22,268.02)	(500.00)	(3,040.00)	-	-
December LMC insurance reclass		-			-											
Total YTD 2026 Revenue		5,798.30	Total YTD 2026 Exp		5,232.15	2,436.50	486.50	-	-	-	229.65	-	1,779.50	300.00	-	-
			2026 Budget		162,500.00	32,100.00	50,800.00	-	-	2,500.00	7,500.00	25,500.00	32,400.00	6,200.00	500.00	5,000.00
			Budget Remaining		157,268.00	29,664.00	50,313.50	-	-	2,500.00	7,270.35	25,500.00	30,620.50	5,900.00	500.00	5,000.00
	<i>YTD Interest Income</i>	<i>5,798.30</i>														

BLACK DOG WATER MANAGEMENT COMMISSION

Budget Performance Report March 31, 2026

	CURRENT MONTH	YEAR TO DATE			VARIANCE FAVORABLE (UNFAVORABLE)
	ACTUAL	GENERAL FUND BUDGET	CAPITAL IMPROVEMENT FUND BUDGET	ACTUAL	
Opening Fund Balance		\$ 482,562	\$ 140,989	\$ 623,551	
REVENUES :					
Member Contributions:					
City of Apple Valley	\$ -	\$ 9,403	\$ 981	\$ -	\$ (10,384)
City of Burnsville	-	85,291	9,161	-	(94,452)
City of Eagan	-	531	-	-	(531)
City of Lakeville	-	23,775	2,358	-	(26,133)
Total Member Contributions	-	119,000	12,500	-	(131,500)
Other Revenues:					
Interest	\$ 1,924	\$ 15,000	\$ -	\$ 5,798	\$ (9,202)
Grant (State of MN BWSR)	-	-	-	-	-
Total Other Revenue	1,924	15,000	-	5,798	(9,202)
Total Revenues	\$ 1,924	\$ 134,000	\$ 12,500	\$ 5,798	\$ (140,702)
EXPENDITURES :					
General Engineering Support	\$ 1,203	\$ 32,100	\$ -	\$ 2,437	\$ 29,664
Special Projects - General Fund	150	50,800	-	487	50,314
Special Projects - Capital Improvement Func	-	-	-	-	-
Special Projects - General Fund Reserve	-	-	-	-	-
Insurance	-	2,500	-	-	2,500
Legal and Audit	-	7,500	-	230	7,270
Administrative Support	-	25,500	-	-	25,500
Public Education	1,780	32,400	-	1,780	30,621
Water Quality Monitoring	300	6,200	-	300	5,900
Conference/Publications	-	500	-	-	500
Contingency	-	5,000	-	-	5,000
Total Expenditures	3,432	162,500	-	5,232	157,268
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,508)	(28,500)	12,500	566	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES PLUS OPENING FUND BALANCE				<u>624,117</u>	
TOTAL CASH AVAILABLE 3/31/2026	624,117				
Fund Balance 3/31/2026	<u>\$ 624,117</u>				

BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Financial Statements
as of December 31, 2025

Unaudited
Prepared by the City of Burnsville

Contents:

Statement of Net Position

Statement of Activities

Balance Sheet - Governmental Funds

Statement of Revenue, Expenditures, and Changes in Fund Balances - Governmental Funds

Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual - General Fund

Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual - Capital Improvement Fund

BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Statement of Net Position
as of December 31, 2025

	Governmental Activities
	2025
Assets	
Cash and investments	653,795.34
Accounts receivable	-
Due from other governmental units	-
Prepays	-
Capital assets	
Buildings	37,600.00
Equipment	110,138.00
Less accumulated depreciation	(139,278.00)
Total capital assets, net of accumulated depreciation	8,460.00
Total assets	662,255.34
Liabilities	
Accounts payable	1,886.30
Due to other governmental units	28,358.02
Unearned revenue	-
Total liabilities	30,244.32
Net position	
Net investment in capital assets	8,460.00
Restricted for capital improvements	140,989.27
Unrestricted	482,561.75
Total net position	632,011.02
Total liabilities and net position	662,255.34

BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Statement of Activities
Year Ended December 31, 2025

	Governmental Activities
	2025
Expenses	
General government	
System operations	60,574.88
Administrative services	53,734.02
Depreciation	940.00
Total program expenses	115,248.90
Revenues	
General government	
Charges for services	
Management fees	131,500.00
Grants	
State of MN Board of Water and Soil Resources	-
General revenues	
Interest earnings	25,303.49
Total revenues	156,803.49
Change in net position	41,554.59
Net position	
Beginning of year	590,456.43
End of year	632,011.02

BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Balance Sheet
Governmental Funds
Year Ended December 31, 2025

	General Fund	Capital Improvement Fund	Total Governmental Funds 2025
Assets			
Cash and investments	512,806.07	140,989.27	653,795.34
Accounts receivable	0.00	0.00	0.00
Due from other governmental units	0.00	0.00	0.00
Total assets	512,806.07	140,989.27	653,795.34
Liabilities			
Accounts payable	1,886.30	0.00	1,886.30
Due to other governmental units	28,358.02	0.00	28,358.02
Unearned revenue	0.00	0.00	0.00
Total liabilities	30,244.32	0.00	30,244.32
Fund balances			
Restricted for capital improvements	0.00	140,989.27	140,989.27
Assigned for subsequent year's budget deficit	28,500.00	0.00	28,500.00
Unassigned	454,061.75	0.00	454,061.75
Total fund balances	482,561.75	140,989.27	623,551.02
Total liabilities, deferred inflows of resources, and fund balances	512,806.07	140,989.27	653,795.34

Amounts reported for governmental activities in the Statement of Net Position differ because:

Fund balances – governmental funds	623,551.02
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.	
Cost of capital assets	147,738.00
Less accumulated depreciation	(139,278.00)
Net position of governmental activities	632,011.02

BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Statement of Revenue, Expenditures, and Changes in Fund Balances
Governmental Funds
Year Ended December 31, 2025

	General Fund	Capital Improvement Fund	Total Governmental Funds 2025
Revenue			
Member assessments	119,000.00	12,500.00	131,500.00
Intergovernmental Revenue - Grants	-	-	-
Interest earnings	25,303.49	-	25,303.49
Total revenue	144,303.49	12,500.00	156,803.49
Expenditures			
General government			
System Operations			
Engineering	18,710.30	-	18,710.30
Special Projects	34,282.58	-	34,282.58
Insurance	2,828.00	-	2,828.00
Water quality monitoring	4,754.00	-	4,754.00
Administrative services			
Legal and audit	6,920.00	-	6,920.00
Administrative costs	22,268.02	-	22,268.02
Public education	24,546.00	-	24,546.00
Conferences, publications and reports	-	-	-
Contingency	-	-	-
Total expenditures	114,308.90	-	114,308.90
Expenditures	29,994.59	12,500.00	42,494.59
Other Financing Source (Uses)			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	-	-	-
Net change in fund balances	29,994.59	12,500.00	42,494.59
Fund balances			
Beginning of year	452,567.16	128,489.27	581,056.43
End of year	482,561.75	140,989.27	623,551.02

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances – governmental funds	42,494.59
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Capital outlays are reported as expenditures in governmental funds, but are allocated over the estimated useful lives of the capital assets as depreciation expense in the Statement of Activities.

Depreciation expense	(940.00)
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Change in net position of governmental activities	41,554.59
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BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Statement of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
General Fund
Year Ended December 31, 2025

	2025		
	Original and Final Budget	Actual	Over (Under) Final Budget
Revenue			
Management fees	119,000.00	119,000.00	-
Intergovernmental Revenue - Grants	-	-	-
Interest earnings	15,000.00	25,303.49	10,303.49
Total revenue	134,000.00	144,303.49	10,303.49
Expenditures			
General government			
System Operations			
Engineering	34,000.00	18,710.30	(15,289.70)
Special Projects	46,000.00	34,282.58	(11,717.42)
Insurance	2,500.00	2,828.00	328.00
Water quality monitoring	5,400.00	4,754.00	(646.00)
Administrative services			
Legal and audit	11,000.00	6,920.00	(4,080.00)
Administrative costs	25,000.00	22,268.02	(2,731.98)
Public education	25,700.00	24,546.00	(1,154.00)
Conferences, publications and reports	500.00	-	(500.00)
Contingency	5,000.00	-	(5,000.00)
Total expenditures	155,100.00	114,308.90	(40,791.10)
Expenditures	(21,100.00)	29,994.59	51,094.59
Other Financing Source (Uses)			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	-	-	-
Net change in fund balances	(21,100.00)	29,994.59	51,094.59
Fund balances			
Beginning of year		452,567.16	
End of year		482,561.75	

BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Statement of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Capital Improvement Fund
Year Ended December 31, 2025

	2025		
	Original and Final Budget	Actual	Over (Under) Final Budget
Revenue			
Management fees	12,500.00	12,500.00	-
Intergovernmental Revenue - Grants	-	-	-
Interest earnings	-	-	-
Total revenue	12,500.00	12,500.00	-
Expenditures			
General government			
System Operations			
Engineering	-	-	-
Special Projects	-	-	-
Insurance	-	-	-
Water quality monitoring	-	-	-
Administrative services			
Legal and audit	-	-	-
Administrative costs	-	-	-
Public education	-	-	-
Conferences, publications and reports	-	-	-
Contingency	-	-	-
Total expenditures	-	-	-
Excess (Deficiency) of Revenues Over (Under) Expenditures	12,500.00	12,500.00	-
Other Financing Source (Uses)			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	-	-	-
Net change in fund balances	12,500.00	12,500.00	-
Fund balances			
Beginning of year		128,489.27	
End of year		140,989.27	

BLACK DOG WATERSHED MANAGEMENT ORGANIZATION				
Accounts Receivable				
12/31/25				
Description			Amount	Deposit Date
None				
			0.00	

BLACK DOG WATERSHED MANAGEMENT ORGANIZATION				
Due From Other Governmental Units				
12/31/25				
Description			Amount	Deposit Date
		DFOG		
			0.00	

BLACK DOG WATERSHED MANAGEMENT ORGANIZATION						
Accounts Payable/Due to Other Governments						
12/31/25						
Inv Date	Vendor Name	Amount	Description	Date Paid	Check #	Check Amt
	Barr Engineering	AP	\$ 1,886.30	Services 11/1-12/26/2025	01/21/26	1868 \$ 1,886.30
	Metropolitan Council	DTOG	\$ 3,040.00	CAMP Citizen Assit Monitor Project 2025	02/18/26	1871 \$ 3,040.00
	Dakota County Soil &	DTOG	3,050.00	Services 10/2025-12/2025	02/18/26	1870 \$ 3,050.00
	City of Burnsville	DTOG	\$ 22,268.02	2025 Admin Support services	02/18/26	1869 \$ 22,268.02
	<i>total</i>		<u>\$ 30,244.32</u>			
		AP	1,886.30			
		AP-Cap	0.00			
		DTOG	28,358.02			
	<i>total</i>		<u>\$ 30,244.32</u>			

BLACK DOG WATERSHED MANAGEMENT ORGANIZATION					
Outstanding checks at year-end					
12/31/2025					
Inv Date	Vendor Name	Amount	Description	Date Paid	Check #
None					
		\$ -			

BLACK DOG WATERSHED MANAGEMENT ORGANIZATION		
Management Fees		
12/31/2025		
Management Fees 2025 (General Fund):		
City of Apple Valley	\$ 9,362.00	
City of Burnsville	85,489.00	
City of Eagan	534.00	
City of Lakeville	23,615.00	
Total	\$ 119,000.00	
Member Fees - Capital Improvement Fund 2025:		
City of Apple Valley	\$ 972.00	
City of Burnsville	9,204.00	
City of Eagan	0.00	
City of Lakeville	2,324.00	
Total	\$ 12,500.00	
Grand Total	131,500.00	
Total by City 2025:		
City of Apple Valley	\$ 10,334.00	
City of Burnsville	\$ 94,693.00	
City of Eagan	\$ 534.00	
City of Lakeville	\$ 25,939.00	
Total	\$ 131,500.00	

BLACK DOG WATERSHED MANAGEMENT ORGANIZATION		
Grants		
12/31/2025		
Description	Amount	Deposit Date
GRANTS	\$ -	

BLACK DOG WATERSHED MANAGEMENT ORGANIZATION
CAPITAL ASSETS SUMMARY
YEAR ENDED DECEMBER 31, 2025

Acq Date	Description	Useful Life	Historical Cost 12/31/03	Accumulated Depreciation 12/31/24	Net Value 12/31/24	2025 Depreciation	Balance 12/31/2025
1994	Building	40	37,600	(28,200.00)	9,400.00	(940.00)	8,460.00
1994	Equipment	15	110,138	(110,138.00)	-	-	-
			<u>147,738.00</u>	<u>(138,338.00)</u>	<u>9,400.00</u>	<u>(940.00)</u>	<u>8,460.00</u>

total accumulated depreciation at YE (139,278.00)

Assets	Years
Buildings	40 years
Equipment	15 years

Capital asset activity for the year ended December 31, 2025 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
Capital assets, depreciated				
Buildings	\$ 37,600	\$ -	\$ -	\$ 37,600
Equipment	110,138	-	-	110,138
Total capital assets, depreciated	<u>147,738</u>	<u>-</u>	<u>-</u>	<u>147,738</u>
Less accumulated depreciation for				
Buildings	28,200	940	-	29,140
Equipment	110,138	-	-	110,138
Total accumulated depreciation	<u>138,338</u>	<u>940</u>	<u>-</u>	<u>139,278</u>
Governmental activities capital assets, net	<u>\$ 9,400</u>	<u>\$ (940)</u>	<u>\$ -</u>	<u>\$ 8,460</u>

BLACK DOG WATERSHED
MANAGEMENT ORGANIZATION

Board of Commissioners and Administrators
as of December 31, 2025

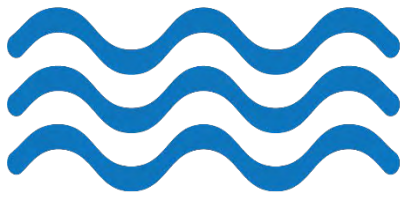
BOARD OF COMMISSIONERS

Curtis Enestvedt	Chair
Mike Hughes	Vice Chair
Scott Thureen	Secretary/Treasurer/Commissioner
Rollie Greeno	Commissioner
Paul Below	Commissioner
Ben Maas	Commissioner (Alternate)
Greg Helms	Commissioner (Alternate)
Open	Commissioner (Alternate)

ADMINISTRATORS

Daryl Jacobson	Administrator
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BLACK DOG WATERSHED MANAGEMENT ORGANIZATION		
Notes		
12/31/25		
Description	Amount	
The last audit was performed for year-end 2024.		
An audit is required every 5 years OR if the revenue thresholds set by the OSA are met/exceeded.		



BLACK DOG

Watershed Management Organization

2025 ANNUAL ACTIVITY REPORT

Prepared for
Black Dog Watershed
Management Commission

April 2026

2024 BOARD MEMBERS

The Black Dog Watershed Management Organization (WMO) was established by a joint powers agreement. The member cities appoint Board Members (and alternates) to serve three-year terms. The 2025 Black Dog WMO Board Members and the city/cities they represent are listed below:

Board Members:	Term Ending
1. Curtis Enestvedt (Chair) Representing the City of Burnsville	November 2026
2. Mike Hughes (Vice-Chair) Representing the City of Burnsville	November 2026
3. Scott Thureen (Secretary/Treasurer) Representing the City of Lakeville	November 2026
4. Paul Below [Appointed in August 2025] Todd Christopherson [Resigned July 2025] Representing the City of Burnsville	November 2026
5. Rollie Greeno Representing the Cities of Apple Valley and Eagan	November 2026

Alternate Board Members:	Term Ending
1. Ben Maas [Appointed in August 2025] Representing City of Burnsville	November 2025
2. Greg Helms Representing the Cities of Apple Valley and Eagan	November 2026
3. Vacant as of December 2025 Representing the City of Lakeville	November 2026

CONSULTANTS

In accordance with Minnesota Statutes, Section 103B.227, Subdivision 5, the Black Dog Watershed Management Commission solicited interest proposals for engineering consulting, legal services, and auditor services in January 2024. As the statutes require the solicitation to occur every two years, the Black Dog Watershed Management Commission will solicit proposals again in 2026. During 2025, services for the Black Dog Watershed Management Commission Board were provided from the following consultants:

Engineering:	Barr Engineering Co. Greg Williams 4300 MarketPointe Dr. Minneapolis, MN 55435 Phone: (952) 832-2600
Legal:	Campbell, Knutson Attorneys at Law Jared Shepherd Eagandale Office Center 1380 Corporate Center Drive Eagan, MN 55121 Phone: (651) 452-5000
Auditor:	MMKR: Certified Public Accountants James Eichten 5353 Wayzata Boulevard Suite 410 Minneapolis, MN 55416 Phone: (952) 545-0424

The Black Dog WMO currently does not employ any staff. Administrative support is provided by the City of Burnsville.

Administrator	City of Burnsville Daryl Jacobson 13713 Frontier Ct. Burnsville, MN 55337 Phone: (952) 895-4574
Website:	www.blackdogwmo.org

PERMITS AND VARIANCES

The Black Dog WMO does not have a permit program.

WETLAND BANKING

The Black Dog WMO does not have a wetland banking program.

STATUS OF LOCAL PLAN ADOPTION AND IMPLEMENTATION

The Black Dog WMO adopted the 2022 Watershed Management Plan in November 2022. The member cities are required to update their official controls and/or local water management plans as needed to conform to the 2022 Black Dog WMO Plan, per Minnesota Statute 103B.235. Each of the member cities updated their local water management plans concurrent with updates to their respective 2040 Comprehensive Plans. No additional edits are required to conform to the 2022 Watershed Management Plan. Approval of local water management plans is summarized in the following table. The Black Dog WMO will coordinate with its member cities as they update their local water management plans ahead of their respective 2050 Comprehensive Plans.

City	Date of Black Dog WMO Approval	Date of City Adoption
Apple Valley	July 18, 2018	November 29, 2018
Burnsville	September 20, 2017	November 6, 2017
Eagan	December 19, 2018	March 2, 2020
Lakeville	February 20, 2019	October 7, 2019

2025 Black Dog WMO Activities

- Participated in the Metropolitan Council's Citizen-Assisted Monitoring Program (CAMP) for the following strategic water bodies:
 - Crystal Lake
 - Keller Lake
 - Kinglsey Lake
 - Lac Lavon
 - Orchard Lake

Kinglsey Lake was again monitored through CAMP in 2025 after two years of access issues resulting from low water levels. Orchard Lake was also monitored by the Metropolitan Council in 2025 as part of rotating monitoring of select metro area lakes. Completed water quality trend analyses on these lakes using the information gathered through CAMP and the more detailed Black Dog WMO monitoring on Crystal Lake.

- Performed detailed (management level) monitoring on Crystal Lake, as recommended in the 2022 Black Dog WMO Watershed Management Plan. Water quality monitoring consisted of collecting samples on 11 occasions—following ice-out (April) and then May through September, twice per month. On each monitoring occasion, a composite surface sample of 0-2 meters was collected for laboratory analyses. Additional samples at depth were collected between 3 meters and 8 meters (at the lake bottom). Samples were analyzed for total phosphorus, chlorophyll-*a*, and chloride. Phytoplankton counts were performed on every other sample, resulting in six phytoplankton counts between May-September. Secchi disc readings were also taken during each sampling event. Field measurements of turbidity, temperature, dissolved oxygen, pH, redox potential, and specific conductivity were also taken during each sampling event. Burnsville coordinated to conduct aquatic vegetation point intercept surveys on Crystal Lake in June and August. Work included field work, lab work, QA/QC of lab data (including coordination with lab), entering data into EQUIS database, and submitting data to the MPCA (per guidance in the Black Dog WMO Plan). A report summarizing the water quality monitoring results will be completed in 2026, presented to the BDWMO commissioners, and posted on the Black Dog WMO website.
- Prepared the 2024 Orchard Lake technical memo summarizing the more detailed (management level) monitoring results and presented the technical memo at the April 16, 2025 Commission meeting.
- Developed a watershed annual report/newsletter to share 2024 accomplishments with member communities and stakeholders. The newsletter was posted to the Black Dog WMO website, distributed through member communities, and was incorporated into the 2024 annual activity report submitted to the Minnesota Board of Water and Soil Resources).

- Conducted an annual evaluation of Black Dog WMO programs and documented the results in an annual activity report. The 2024 annual activity report includes the 2024 watershed annual report/newsletter (see above item) and meets all State reporting requirements. The 2024 annual activity report was posted to the Black Dog WMO website and submitted to the Minnesota Board of Water and Soil Resources (BWSR).
- Partnered with the Dakota County SWCD by providing funding and support to install 12 water quality improvement projects in 2025 through the Landscaping for Clean Water program for Black Dog WMO residents, consistent with SWCD cost share policies. Projects included six rainwater gardens and six native plant gardens.
- Partnered with the Dakota County SWCD to fund Landscaping for Clean Water workshops. The workshops include three programs—Introduction to Clean Water Class, Design Course, and Maintenance Workshop. Programming in 2025 included a combination of in-person classes and virtual learning options. Four in-person and one virtual Introduction to Clean Water Class offerings were held in the spring followed by six design courses. A total of 112 residents county-wide participated in the Introduction classes and 32 Black Dog WMO designed projects. Project materials for participants were made available online and an “Office Hours” program was used to provide virtual consultations to Design Course class participants. A total of 18 residents county-wide participated in an additional class focusing on shoreline areas (introduced in 2023). In 2025, one Maintenance class was taught in the spring focused on maintenance for all seasons. A total of 13 people attended the Maintenance class county-wide.
- Completed the 2024 financial audit of the Black Dog WMO—statute changes allow the Black Dog WMO to perform audits every five years, rather than every year. The prior audit was prepared in 2020 for year 2019. The next audit will be prepared in 2030 for year 2029.
- Allocated watershed based implementation funding to fund stormwater pond enhancements and other watershed improvements in Apple Valley. Pond improvement construction is planned for 2026.
- Contracted with Carp Solutions to remove invasive goldfish from Keller Lake using a combination of electrofishing and/or trap netting. Site visits in late 2025 did not identify schooling goldfish. Removals are planned to continue in 2026 using trap netting.
- Formulated and approved the year 2026 Work Plan and Budget.
- Reviewed and responded to any issues and opportunities brought to the attention of the Black Dog WMO.
- Maintained and updated the Black Dog WMO website.
- Continued implementing plan to accrue funds in 1) a Capital Improvement Fund, to be used for future Black Dog WMO internal load reduction projects stemming from TMDLs for lakes with

intercommunity shoreline (Crystal Lake, Keller Lake, and Lac Lavon) and 2) a General Fund Reserve to be used for the Black Dog WMO Watershed Management Plan ten-year update.

Table 1 shows the Status of Implementation Tasks from the Black Dog WMO 2022-2032 Watershed Management Plan

DRAFT

2025 Black Dog WMO Expenditures

	<u>BUDGET</u>	<u>ACTUAL</u>
<u>General Engineering Support</u>	\$34,000	\$18,710
<p>Consulting services for engineering support, such as to prepare for and attend meetings; review/respond to issues and opportunities; assist with BWSR watershed-based implementation funding grant process; apply for grants; review/comment on proposed projects, EAWs, revisions to local water management plans, comprehensive plans, and other plans; communications/meetings with agencies and member cities; track and report on impaired waters and TMDL issues, and other tasks.</p>		
<u>Special Projects – General Fund:</u>		
Crystal Lake Management Level Monitoring	\$22,300	\$18,324
<p>Funding to conduct “management level” monitoring of the lake’s water quality, per guidance in the Black Dog WMO Plan.</p>		
Dakota County SWCD—Landscaping for Clean Water Program Support	\$16,200	\$10,015
<p>Funds to partner with the Dakota County SWCD Landscaping for Clean Water program for Black Dog WMO residents.</p>		
Reporting on 2023 Keller Lake Management Level Monitoring	\$7,500	\$5,943
<p>Prepare the 2022 Lac Lavon technical memo summarizing the monitoring results and a presentation for a Commission meeting.</p>		
<u>Special Projects – Capital Improvement Fund:</u>	\$0	\$0
<u>Special Projects – General Fund Reserve:</u>	\$0	\$0
<u>Insurance:</u>	\$2,500	\$2,828
<u>Legal and Audit:</u>	\$11,000	\$6,920
<p>Consulting fees for legal services.</p>		
<u>Administrative Services:</u>	\$25,000	\$22,268
<p>City of Burnsville charges for providing administrative services to the Commission, including staff time, printing and postage. This also includes City accounting staff time to prepare the annual finance statement in years when an audit not required.</p>		
<u>Public Education:</u>	\$25,700	\$24,546
<p>Cost to produce and distribute the annual activity report and watershed annual report, funding support for the Dakota County</p>		

SWCD Landscaping for Clean Water workshop support, and costs to maintain and redesign the Black Dog WMO website.

<u>Water Quality Monitoring:</u>	\$5,400	\$4,754
Cost associated with water quality monitoring programs, including the habitat monitoring program, Metropolitan Council’s CAMP, and analysis of water quality data.		
<u>Conference / Publications:</u>	\$500	\$0
Commissioner training and education materials.		
<u>Contingency:</u>	\$5,000	\$0
Funding for unexpected expenses and/or new program opportunities approved by the Commission		
Expenditure Total:	\$155,100	\$114,309

2024 Black Dog WMO Revenues

	<u>BUDGET</u>	<u>ACTUAL</u>
<u>Interest</u>	\$15,000	\$25,303
<u>Member City Contributions (Fees)</u>	\$119,000	\$119,000
<u>Member City Contributions—Capital Improvement Fund</u>	\$12,500	\$12,500
<u>Grants</u>	\$0	\$0
<u>Fund Balance Utilized</u>	\$0	\$0
Revenue Total:	\$146,500	\$156,803

2025 Black Dog WMO Planned Changes in Fund Balance

	<u>BUDGET</u>	<u>ACTUAL</u>
<u>Capital Improvement Fund:</u>	\$12,500	\$12,500
This fund serves as a savings account for future internal load reduction projects stemming from TMDLs.		
<u>General Fund Reserve:</u>	(\$21,100)	\$42,495
This fund serves as a savings account for the Black Dog WMO watershed plan ten-year update.		
Planned Changes in Fund Balance Total:	(\$8,600)	\$54,995

2026 Black Dog WMO Work Plan

1. Participate in Metropolitan Council's Citizen Assisted Water Quality Monitoring Program (CAMP) for the following strategic water bodies:
 - Crystal Lake
 - Keller Lake
 - Kingsley Lake
 - Lac Lavon
 - Orchard Lake

Complete water quality trend analyses on these lakes using the information gathered through CAMP and the more detailed monitoring on Crystal Lake (performed in 2025).

2. Perform more detailed (management level) 2026 monitoring on Lac Lavon as recommended in the updated 2022 Black Dog WMO Watershed Management Plan. The 2026 monitoring includes water quality monitoring and aquatic vegetation surveys of Lac Lavon. The water quality monitoring will consist of collecting samples on 11 occasions—ice-out (April) and then May through September, twice per month. On each monitoring occasion, analytical samples will be collected at seven depths at the deepest spot in the lake (in the main basin)—a surface sample, plus six samples at one-meter intervals from three to eight meters. The samples will be analyzed for total phosphorus and chlorophyll-*a*. Top and bottom samples will be analyzed for chloride. Surface samples will be collected for phytoplankton counts every other sampling event, or once per month April-September, for a total of six phytoplankton count samples. In addition, Secchi disc readings will be taken. Field measurements of temperature, dissolved oxygen, pH, redox potential, and specific conductivity will be taken at one meter intervals at the monitoring location. Turbidity field measurements will also be taken on the surface water sample at the monitoring location. In 2026, the work includes field work, lab work, QA/QC of lab data (including coordination with lab), entering data into EQUIS database, and submitting data to the MPCA (per guidance in the BDWMO Plan). The City of Apple Valley will perform on contract for two aquatic vegetation point intercept surveys on Lac Lavon—one in June and one in August. In 2027, work will include preparing the summary report of the monitoring results and preparing a presentation for a Commission meeting.
3. Complete Goldfish removal efforts in Keller Lake contracted with Carp Solutions and initiated in 2025 and share results with member communities.
4. Prepare the 2025 Crystal Lake report summarizing the more detailed (management level) monitoring results and deliver a presentation for a Commission meeting.
5. Assess and document progress made in 2025 towards goals adopted in the 2022 Black Dog Watershed Management Plan. Progress will be reported in the 2026 annual activity report prepared in early 2027.
6. Prepare an annual report/newsletter that documents watershed programs and achievements from 2025 and share the newsletter with member communities and partners.
7. Develop an annual activity report based on this information that is submitted to the Minnesota Board of Water and Soil Resources (and incorporating the annual report/newsletter).

8. Hold at least one meeting with the member cities, Dakota County SWCD, and Dakota County to align the BDWMO implementation schedule with partner and member city capital improvement programs, as needed, discuss opportunities to leverage watershed based implementation funding, and establish a work plan for the coming year.
9. Partner with the Dakota County SWCD by providing funding and technical support to install up to 18 water quality improvement projects (e.g., raingardens, native plantings and shoreline stabilization projects) through the Landscaping for Clean Water program for Black Dog WMO residents, consistent with SWCD cost share policies.
10. Partner with the Dakota County SWCD to fund Landscaping for Clean Water workshops. The workshops include three programs—Introduction to Clean Water Class, Design Course, Shoreline Course, and Maintenance Workshop. Programming in 2026 will include live, in-person classes and on-demand, pre-recorded videos. Project materials for participants will be available online and an “Office Hours” program will be used to provide virtual consultations to Design Course class participants. The Maintenance Workshop classes focus on maintenance for a given season (Spring, Summer and Fall) allowing for season specific information on how to maintain and promote the health, performance, and beauty of their garden. A class focused on shoreline projects will continue to be offered.
11. Partner with the Dakota County SWCD to deliver a presentation on the Lawns Reimagined program for residents to learn how to upgrade their lawns to require less water and fertilizer.
12. Partner with Dakota County SWCD to provide funding to support technical assistance for projects implemented via the Lawns Reimagined program.
13. Complete the 2025 financial statement. Statute allows the Black Dog WMO to perform audits every five years and prepare an annual finance statement in intervening years. As the last audit was prepared in 2025 for year 2024, the next audit needs to be prepared in 2030 for year 2029.
14. As budget allows, prepare up to two educational pieces/presentations for the Commission regarding new technology (e.g., new stormwater best management practices, new lake treatment technologies, etc.) and/or aquatic invasive species.
15. Apply for grants and/or assist member cities with grant applications.
16. Assist with BWSR watershed-based funding.
17. Formulate and approve the year 2027 Work Plan and Budget.
18. Review and respond to any issues and opportunities brought to the attention of the Black Dog WMO.
19. Maintain and update web site.
20. Respond to requests to partner with member communities, Dakota County, and Dakota County SWCD on educational outreach programs.
21. Keep abreast of changes to regulatory, water quality, and other programs, including: TMDL program and additions to/removals from the impaired waters list; wetland classification methodology to replace MnRAM; and development of Atlas 15 precipitation estimates.
22. Review revisions to local water management plans, comprehensive plans, and local ordinances, as needed. No reviews are expected in 2026, as all member cities’ plans have been reviewed and approved. Local plan updates may begin as early as 2026, but BDWMO review will likely not be required until 2027 or later.

-
23. Continue implementing plan to accrue funds in a Capital Improvement Fund for the BDWMO watershed plan ten-year update and future projects including BDWMO internal load reduction projects stemming from TMDLs for lakes with intercommunity shoreline (Crystal Lake, Keller Lake, and Lac Lavon).

—See Attached Watershed Annual Report for information on the 2025 Budget—

DRAFT

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
Administrative and Engineering					
AE-1	General Administration	Administration includes services of a contracted administrator as well as recording services. The BDWMO administrator will lead budgeting, preparing agendas and meeting packets, facilitating meeting discussions, correspondence, fielding questions or requests from agencies or residents, annual work planning, and other miscellaneous administration tasks not specifically addressed via other activities in this table.	Ongoing	Black Dog WMO continues to perform these actions as needed/requested.	Continue to perform as needed/requested.
AE-2	Legal, audit, and insurance	Task includes maintaining contracted services for legal, audit, and insurance needs.	Ongoing	Black Dog WMO continues to perform these actions as needed/requested. Black Dog WMO completed a full audit in 2025.	Continue to perform as needed/requested; the next full audit will be performed in 2030.
AE-3	Annual Report to BWSR	Annual Report to BWSR Annual reporting to the MN Board of Water and Soil Resources required by MN Rules 8410.0150.	Annually	Submitted annually; per revised statute, the Black Dog WMO is required to perform an audit every 5 years, rather than annually. In the other years, the Black Dog WMO completed an audit for year 2024 in 2025.	Continue to complete annually; prepare next audit in 2030; prepare annual finance statements in intervening years.
AE-4	Biennial progress review	BDWMO staff will assess the level of progress achieved on each of the BDWMO's adopted goals at least biennially. The assessment will consider measurable aspects of each goal, outputs of relevant implementation activities, and qualitative assessment, where appropriate.	Every other year	Ongoing. First review was completed in 2025 looking back at 2023-2024.	The next biennial review will be done in 2027 looking back on 2025-2026 and appended to the 2026 annual report .

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
AE-5	Grant review and application	BDWMO staff will annually review grant opportunities and prepare applications, as appropriate, to fund BDWMO and/or member city projects. Important grant sources include the MDNR, MPCA, BWSR, and federal sources.	Ongoing	Black Dog WMO continues to perform these actions as needed/requested.	Continue to apply for grants or assist member cities in their grant applications, as appropriate/requested, including participation in allocation of watershed-based implementation funding.
AE-6	Review and revise Joint Powers Agreement (JPA)	The BDWMO operates under a joint powers agreement signed by the member cities. The current agreement will expire January 1, 2030 and will need to be renewed or updated prior to expiration. See Section 12 subd. 1 of JPA.	2029	Not complete.	Update in 2029.
AE-7	Review funding mechanisms and member city dues	The BDWMO commissioners will review whether the current funding structure is sufficient to support implementation, is appropriate relative to tax burden, and if changes are necessary	2027	Not complete.	Perform in 2027.
AE-8	General Engineering	BDWMO engages its engineering consultant to provide technical assistance, review, analyses, or other services as needed to accomplish implementation tasks not otherwise identified within this table. This includes review of updates to City official controls, proposed changes to intercommunity stormwater systems, and specific projects as requested by member cities.	Ongoing	Black Dog WMO continues to perform these actions as needed/requested. In 2025 this included developing a scope of work and contracting for goldfish removal in Keller Lake in 2025 and 2026.	Continue to perform as needed/requested.

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
AE-9	Review of Local Water Management Plans	BDWMO staff will review, comment upon and recommend approval of local water management plans. BDWMO Board of Commissioners has the authority to approve local water management plans per MN Rules 8410.	2028	Black Dog WMO approved current member city plans between 2017 and 2019.	Review local water management plans as they are updated ahead of 2050 Comprehensive Plans.
AE-10	BDWMO Watershed Management Plan Update	Approximately 2-3 years before expiration of this plan, the BDWMO will begin the Plan update process. The BDWMO may initiate Plan amendments to revise implementation schedules or other Plan content, as needed.	2030	Black Dog WMO adopted the current Plan in 2022.	Perform amendments, as needed; begin Plan update in 2030.
Education and Public Outreach					
ED-1	Website Administration	The BDWMO maintains a website. BDWMO staff and/or partners will post relevant news, meeting dates, permit applications, studies/planning documents, and links to partner websites.	Ongoing	Website is hosted by Dakota SWCD and regularly updated as new material is available. Dakota SWCD redesigned the website in 2021.	Continue to maintain and update website.
ED-2	Prepare and publish annual report (newsletter)	BDWMO staff will prepare an annual newsletter targeted to a public audience. The newsletter will be published on the BDWMO website.	Annually	Completed, published, and submitted annually	Complete annually.
ED-3	Coordination with Dakota SCWD and member cities for K-12 programming	BDWMO staff will coordinate with and/or provide financial support to member cities and Dakota SWCD to develop K-12 educational programming and present material at schools within the watershed.	Ongoing	Ongoing. In 2025, BDWMO supported winter salt week to promote awareness of chloride pollution issues at Dakota County libraries.	BDWMO will support efforts initiated by member cities, Dakota County, and/or Dakota SWCD.

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
ED-4	Coordinate with member cities to develop and distribute educational information	<p>BDWMO staff will coordinate with member cities and Dakota SWCD staff to distribute educational information related to priority issues via partner social media, websites, newsletters, and other media. Topics include, but are not limited to:</p> <ul style="list-style-type: none"> - wetland protection and buffers - water conservation - invasive species prevention - winter salt use best practices 	Ongoing	<p>Provided watershed annual report to member cities and posted to Black Dog WMO website; maintained website (see above);</p> <p>In 2024, BDWMO provided funds to support the development of a video advertising Dakota SWCD Landscaping for Clean Water Program.</p> <p>In 2024, BDWMO provided funds to support development of groundwater conservation education in coordination with VRWJPO.</p>	Continue providing watershed annual report to member cities.

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
ED-5	Sponsor workshops to support resident/ landowner stewardship practices	The BDWMO will provide financial support to fund training/workshops to support landowner natural resource stewardship activities (e.g., Dakota SWCD's Landscaping for Clean Water or similar programs)	Ongoing	<p>Since 2009, Black Dog WMO has partnered with the Dakota SWCD to fund Landscaping for Clean Water workshops in the Black Dog WMO area. In 2025, Black Dog WMO provided funding for workshops in four program areas:</p> <ol style="list-style-type: none"> 1. Introduction to Clean Water Class – four in-person and one virtual classes were held. 2. Design Course – six in-person courses were held; project materials for participants were available online and an “Office Hours” program provided virtual consultations to class participants. 3. Maintenance Workshop – one maintenance courses were provided covering maintenance in all seasons. 4. Shoreline Course – one course tailored to shoreline property owners was held. 	Continue partnering with Dakota SWCD to fund workshops.
ED-6	Coordinate with partners to identify and support volunteer efforts	BDWMO staff will work with member cities to identify and facilitate opportunities for volunteers to participate in water quality monitoring, resource clean up, and other education opportunities	Ongoing	Black Dog WMO continues to work with member city and Dakota SWCD staff to identify and advertise volunteer opportunities.	Continue to perform as opportunities allow.
Monitoring					

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
MN-1	Management level monitoring of strategic waterbodies and reporting	The BDWMO funds management level monitoring of its five strategic waterbodies on a 5-year rotating basis: Crystal Lake, Keller Lake, Kingsley Lake, Lac Lavon, and Orchard Lake. Monitoring includes water chemistry (including chloride), aquatic vegetation, and phytoplankton. BDWMO staff assesses monitoring results for trends and develops a monitoring report for each lake.	Ongoing (strategic waterbodies are monitored on a 5-year cycle)	Black Dog WMO monitors strategic waterbodies on the following schedule (reports are published the following year): <ul style="list-style-type: none"> - Keller Lake: 2023, 2028 - Orchard Lake: 2024, 2029 - Crystal Lake: 2025, 2030 - Lac Lavon: 2026, 2031 - Kingsley Lake: 2027, 2032 	Perform management level monitoring of Lac Lavon in 2026.
MN-2	CAMP monitoring of strategic waterbodies	The BDWMO works with member cities to financially support annual water quality monitoring of strategic waterbodies through the Metropolitan Council's Citizen Assisted Monitoring Program (CAMP)	Ongoing	CAMP monitoring completed annually; trend analysis completed annually.	Continue annual CAMP monitoring and trend analyses of monitoring data.
MN-3	Chloride monitoring of strategic waterbodies	The BDWMO works with member cities to fund annual chloride monitoring of strategic waterbodies if not included in CAMP monitoring (see item MN-2).	Ongoing	Black Dog WMO collects chloride data as part of management level monitoring.	Continue to collect chloride data as part of management level monitoring.
MN-4	Identification of reference lakes for water quality and ecological health benchmarks	BDWMO staff will work with member cities to identify potential reference lakes to assess/develop ecological health benchmarks for strategic waterbodies	2023	Not complete.	Defer until further removed from drought conditions and additional years of new monitoring program are completed.
MN-5	Review of ecological health monitoring strategy	BDWMO staff will work with member cities and other partners to review and revise, as needed, ecological health monitoring parameters.	2024, 2030	Not complete	Defer until further removed from drought conditions and additional years of new monitoring program are completed.
Projects and Programs – Watershed-wide					

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps														
PP-1	Implement small and medium-scale stormwater BMPs	Provide financial support and/or technical assistance for projects including shoreline restoration, erosion control, and stormwater management. The BDWMO will fund cost-share grants for small-scale projects. Funding for medium-scale projects will be sought through other grant sources. Project funding and technical assistance will be administered through the Dakota County SWCD or City cost share programs.	Ongoing	<p>Since 2009, Black Dog WMO has partnered with the Dakota County SWCD by providing funding and support to install water quality improvement projects through the Landscaping for Clean Water Program for Black Dog WMO residents. Projects have included rainwater gardens, native gardens, shoreline improvements, and a bioretention site.</p> <table border="1"> <thead> <tr> <th>Year</th> <th>Number of projects</th> </tr> </thead> <tbody> <tr> <td>2009-2021</td> <td>175</td> </tr> <tr> <td>2022</td> <td>9</td> </tr> <tr> <td>2023</td> <td>19</td> </tr> <tr> <td>2024</td> <td>16</td> </tr> <tr> <td>2025</td> <td>12</td> </tr> <tr> <td>Total</td> <td>231</td> </tr> </tbody> </table>	Year	Number of projects	2009-2021	175	2022	9	2023	19	2024	16	2025	12	Total	231	Continue partnering with Dakota SWCD to fund water quality improvement projects.
Year	Number of projects																		
2009-2021	175																		
2022	9																		
2023	19																		
2024	16																		
2025	12																		
Total	231																		
PP-2	Groundwater protection planning and technical assistance	BDWMO staff will coordinate with MDNR, MDH, Dakota County, and other agencies in an advisory capacity to address groundwater quality and quantity issues.	As needed	No coordinated activities occurred in 2025.	Continue to coordinate with partners, as needed.														
PP-3	Chloride education and outreach for landowners	Develop or obtain chloride educational materials for property owner and service companies; perform site visit outreach to promote lower salt use practices in areas of high-density land use	2023 - 2026	Not complete. In 2025, BDWMO supported winter salt week to promote awareness of chloride pollution issues at Dakota County libraries.	Develop scope for chloride education efforts with partners.														
Projects and Programs – Crystal Lake Watershed																			

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
CL-1	Crystal Lake watershed stormwater quality BMPs	Construct BMPs to improve stormwater quality within the Crystal Lake watershed. Priority opportunities include Crystal Beach Park and impervious areas (parking lots, roads) adjacent to Crystal Lake shoreline.	As opportunities arise	None currently planned.	Continue to look for project opportunities.
CL-2	Crystal Lake shoreline native buffers	Create or restore native buffer along degraded portions of Crystal Lake shoreline, prioritizing conversion of turf grass to native plants at Crystal Beach Park, continued buckthorn removal, and buffer management (e.g., Crystal Lake West Park). See City of Burnsville Natural Resources Master Plan (2022).	As opportunities arise	City of Burnsville is allocated approximately \$30,000 towards shoreline improvements from 2023 through 2027 (see Burnsville Natural Resources Master Plan).	Provide technical or other support to the City of Burnsville, as needed.
CL-3	Crystal Lake aquatic plant management	Aquatic plant (macrophyte) management to control curlyleaf pondweed, Eurasian watermilfoil, or other AIS (littoral areas or whole lake treatments) and establish and/or promote native aquatic vegetation.	As opportunities arise	None currently planned by Black Dog WMO. The City of Burnsville plans to harvest invasives over 43 acres.	Continue to work with partners to identify project opportunities.
Projects and Programs – Keller Lake Watershed					
KL-1	Keller Lake watershed stormwater quality BMPs	Implement stormwater quality improvement BMPs identified in the Keller Lake subwatershed assessment (City of Apple Valley, 2017) and/or similar studies, prioritizing areas that are currently untreated. Planned opportunities include: - KL-1a: Improvements to Whitney Pond in the City of Apple Valley (2024) - KL-1b: Improvements to stormwater pond by Arby's in the City of Apple Valley (2025)	2024 (Whitney Pond Improvements) 2025 (Arby's Pond Improvements)	The City of Apple planning to construct improvements to Whitney Pond and other stormwater treatment practices in the Keller Lake watershed. In 2025, Black Dog WMO allocated its WBIF funds to the City to support these efforts.	Assist the City of Apple Valley in utilizing WBIF funds for construction, as needed.
KL-2	Keller Lake shoreline native buffers	Create or restore native buffer along degraded portions of Keller Lake shoreline.	As opportunities arise	None currently planned by Black Dog WMO.	e

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
KL-3	Keller Lake aquatic plant management	Aquatic plant (macrophyte) management to control curlyleaf pondweed, Eurasian watermilfoil, or other AIS, and activities to reestablish and promote native plant community consistent with the MDNR-approved Keller Lake aquatic plant management plan. Performed annually by the City of Burnsville.	As opportunities arise	No AIS plant management is currently planned by Black Dog WMO. In 2025, Black Dog WMO contracted with Carp Solutions to remove invasive goldfish from Keller Lake. No removals were completed in 2025.	Continue to work with partners to identify project opportunities. Continue goldfish removal efforts in 2026.
Projects and Programs – Kingsley Lake Watershed					
KG-1	Kingsley Lake watershed stormwater quality BMPs	Construct BMPs to improve stormwater quality within the Kingsley Lake watershed. Priority opportunities include direct discharges adjacent to Highway 5 with little or no existing treatment.	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.
KG-2	Kingsley Lake shoreline native buffers	Create or restore native buffer along degraded portions of Kingsley Lake shoreline.	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.
KG-3	Kingsley Lake aquatic plant management	Aquatic plant (macrophyte) management to control curlyleaf pondweed, Eurasian watermilfoil, or other AIS (littoral areas or whole lake treatments) and establish and/or promote native aquatic vegetation.	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.
Projects and Programs – Lac Lavon Watershed					
LL-1	Lac Lavon watershed stormwater quality BMPs	Construct BMPs to improve stormwater quality within the Lac Lavon watershed. Priority opportunities include direct discharges with no existing treatment. - LL-1a: water quality BMPs in coordination with Lac Lavon Park parking lot improvements in the City of Apple Valley (2023)	2023 (Lac Lavon Park Improvements)	The City of Apple Valley constructed stormwater treatment as part of parking lot improvements in Lac Lavon park in 2023.	Continue to work with partners to identify project opportunities.

Table 1: Status of Implementation Tasks from 2022-2032 Black Dog WMO Watershed Management Plan—through December 31, 2025

Activity ID	Implementation Activity Name	Implementation Activity Description	Original Date from 2022 Plan	Status/Accomplishments	Next Steps
LL-2	Lac Lavon shoreline native buffers	Create or restore native buffer along degraded portions of Lac Lavon shoreline. Activities include invasive species management on shoreline (buckthorn and purple loosestrife).	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.
LL-3	Lac Lavon aquatic plant management	Aquatic plant (macrophyte) management to control curlyleaf pondweed, Eurasian watermilfoil, or other AIS (littoral areas or whole lake treatments) and establish and/or promote native aquatic vegetation.	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.
Projects and Programs – Orchard Lake Watershed					
OL-1	Orchard Lake watershed stormwater quality BMPs	Construct BMPs to improve stormwater quality within the Orchard Lake watershed. Priority opportunities include direct discharges with no existing treatment.	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.
OL-2	Orchard Lake shoreline native buffers	Create or restore native buffer along degraded portions of Orchard Lake shoreline (shoreline mostly privately owned).	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.
OL-3	Orchard Lake aquatic plant management	Aquatic plant (macrophyte) management to control curlyleaf pondweed, Eurasian watermilfoil, or other AIS (littoral areas or whole lake treatments) and establish and/or promote native aquatic vegetation.	As opportunities arise	None currently planned by Black Dog WMO.	Continue to work with partners to identify project opportunities.

Activities and accomplishments performed prior to adoption of the 2022 BDWMO Watershed Management Plan are described in the 2022 Annual Report (and earlier annual reports).

2025 Watershed Annual Report (Newsletter)

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2025 Water Quality Data

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The Black Dog WMO funds the water quality monitoring of its water bodies designated as “strategic” by the Black Dog WMO. In 2025, the strategic water bodies included:

1. Crystal Lake
2. Keller Lake
3. Kingsley Lake
4. Lac Lavon
5. Orchard Lake

Water quality data for the strategic water bodies is presented on the following pages. First are a series of figures that summarize the historical summer average (June 1 through September 30) total phosphorus, chlorophyll *a*, and Secchi disc transparency data. The figures include trend lines based on data from the past 10 years and note if the trend is statistically significant. The linear best-fits were determined using a “least squares” regression analysis of the summer average data from 2016-2025 and assessed for significance at a 95% confidence level. Trend analyses performed for Keller Lake reflect the impacts of alum treatments conducted in spring 2019 and fall 2021 and should be interpreted accordingly.

Second are a series of tables that show the results of the water quality monitoring for each data collection date in 2025, including CAMP data and data collected by the Black Dog WMO Engineer. The 2025 CAMP data provided by the Metropolitan Council were final data (i.e., Metropolitan Council laboratory had finished their review of the data) at the time this report was prepared..

Water quality monitoring data is also available for other “non-strategic” water bodies in the Black Dog WMO. In 2025, the member cities funded participation in the CAMP program for the following non-strategic water bodies:

- Earley Lake (City of Burnsville)
- Twin Lake (City of Burnsville)
- Sunset Pond (City of Burnsville)
- Wood Pond (City of Burnsville)
- Lee Lake (City of Lakeville)

Results of the 2025 water quality monitoring of non-strategic water bodies is available from the Metropolitan Council’s CAMP program at: [Advanced Search \(state.mn.us\)](https://www.state.mn.us/camp/advanced-search).

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Historical Water Quality Data—Figures

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2024 Water Quality Data—Tables

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2025 Annual Finance Statement and Audit

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